"Camden County 2020" "Building the Future"



Capital Improvement Program 2010-2014

Work Sessions: April 6, 2009 and April 20, 2009
Public Hearing, Monday, July 6, 2009, 7 pm.
Approved, Monday, July 6, 2009, 7 pm.

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June 29, 2009

Camden County Board of Commissioners

Phil Faison, Chairman Melvin Jeralds, Vice Chair Sandy Duckwall Mike McLain Garry Meiggs

Re: Fiscal Year 2010-2014 Recommended Capital Improvement Program

Dear Chairman Faison and Commissioners:

As Camden County moves forward through today's uncertain economic conditions, the need for a well-organized capital planning process is as great as ever. Indeed this should be a priority to make certain County residents are provided with adequate public facilities in which to conduct their business. The County has made great strides in developing its capital planning over the past few years when you consider this is actually only the fourth year the Board of Commissioners have gone through the process. With this annual routine in place, even though adequate funding may not always be available for capital projects, at least the planning has been completed and the facility needs have been studied and discussed.

Again this year it is important for you to refer to the two resolutions adopted by the Board of Commissioners during the budget season last year. The first set financial policy governing how the County deals with the issues of debt, fees & user charges, the fund balances, competitive employment, and the ad valorem tax rate. While the county personnel study has been completed, the recommendations have not been implemented due to the failing economy. However the funding for the implementation has been carried over into FY09-10 should the budget and economic conditions improve. This resolution put in place measures to insure the financial viability of the county government as well as protecting the taxpayer.

The second resolution adopted the CIP and directed the staff to use it as the official policy of the County and directed the implementation of the first year of projects in the program. A major component was the creation of the County Capital Reserve Fund a mechanism with which to fund non-school county facilities.

This year recommended projects for your consideration include: construction of a new administration building for the County Administration Offices and continued work on the proposed Green Commerce Park to be located in the northern end along the US17 corridor. As you are aware the county offices are just not adequate to conduct the business of the citizens and staff. Further study is needed on this project to specifically determine the space needs of various departments and to determine the most efficient architectural design of a facility.

At the present time the Green Commerce Park Project continues to move forward with the receipt of the \$2 million grant for infrastructure from the Golden Leaf Foundation. During the past nine months the County has been in discussions with Bob Norton about the possibility of his company developing the Green Park. The Green Commerce Park has the potential to develop into a major economic booster for the County over the next twenty years. The Board of Commissioners is to be commended for having the vision to plant the seeds for a project that will most likely benefit the County well into the future.

While the Board of Commissioners has very wisely moved forward with the acquisition of property for a potential site, with the current state of the economy and declining numbers in the school population, it is not clear when or if this facility will be needed or affordable. During the next five to six years as the County grows and attracts more business/commercial development growing the tax base, the feasibility of this project should reviewed again.

In Camden the future is bright as we work together to make the County stronger and a better community in which to raise a family, live and work. It will take all of our collective skills along with wise and thoughtful decisions to have the necessary vision to move forward facing the economic challenges.

Within the next few months the work will begin on updating and enhancing the County CIP and making it a more substantial document with the addition of new financial projections based on the completed, current and proposed projects. This will be a major step towards tying the CIP to the County budget and the budget process.

I urge you to study this CIP, strongly consider it and the potential benefits for the County and its citizens. Please feel free to call me or come by the office to discuss any items or issues related to it. I look forward to working with each of you to "Build the Future" in Camden County.

Respectfully,

Randell K. Woodruff County Manager

Introduction

The Capital Improvements Program (CIP) is a multi-year plan that proposes projects which improve the county's infrastructure. The Camden County CIP is a five-year plan that consists of capital projects for various departments/agencies of the county government. These projects are major non-recurring expenditures for large items such as schools, parks & recreational facilities, administrative facilities, water & sewer improvements, and a commerce park. This plan is only the fourth year in which Camden County has endeavored to propose a CIP. This is mainly due to the fact that the county has only begun experiencing growth in recent years which has created the need for a much more defined and thorough capital planning process. This document will be used as a directive for staff in the coming year as well as future years. The CIP will be reviewed and adjusted accordingly on an annual basis depending on the changing needs and the strengthening financial condition of the county.

Planning Process

Planning for the Capital Improvements Program usually begins in early January each year prior to the beginning of the county budget process. Department heads are requested to submit to the Manager a packet of information relating to items submitted that will cost in excess of \$300,000 in at least one year of the CIP planning period. The CIP does not include the acquisition of motor vehicles. These are included in the operational budgets of each department. The County Manager will review and study all items submitted by the department heads and will develop a recommended plan that will be forwarded to the Board of Commissioners. After a recommended plan has been developed by the Board, a public hearing is held to receive citizen input. Then the recommended plan is finalized by a resolution of the Board with the intent to include the first year projects in the annual budget.

Financial Policy

The following financial guidelines were adopted by the Board of Commissioners on June 4, 2007:

Debt service should be equal to or less than 15% of General Fund expenditures

The county will strive to pay outstanding principle debt within 15-20 years.

The county will strive to maintain its debt at no greater level than 2% of the assessed valuation of taxable property in the county.

The county will strive to maintain an available fund balance equal to 25% of the General Fund budget at the end of each fiscal year which is substantially higher than the minimum recommended by the Local Government Commission.

General Fund balances in excess of targeted levels may be transferred to the County's Capital Improvement Plan.

Adoption of these policies will further ensure the county's financial strength and future success in capital planning.

For the past five years Camden County has embarked on a very conservative fiscal policy working to ensure growth in the fund balance and a stronger financial position for the county government. The total fund balance has grown from the \$900,000 range to approximately \$6.5 million at the end of FY08. The un-obligated fund balance has grown to approximately \$3.5 million. This amount increased at a rate of approximately \$1,500,000 FY08. Approximately \$500,000 fund balance was used FY09 due to the lass of sales tax revenues and economic downturn. Increasing fund balance must be continued if the County will be able to arrange financing for the large projects that will be needed in the future years.

Project Evaluation

Due to the smallness of Camden County, the project evaluation is done primarily through interaction and discussion between the Manager and the Commissioners. The Department Heads are involved to a lesser extent, but with the growth rate the county is currently experiencing it will be extremely important in the future for their involvement to increase. As the CIP process is so new to the county, the elected officials are just now beginning to value and focus their energies into it. Once projects are put into the CIP the entire plan is reviewed and studied annually by the Board of Commissioners to review the merits of each project.

Project Evaluation Criteria

Sections	Questions Considered When Evaluating Projects
Department Ranking	What is the departmental priority/ranking for project?
Legal Mandates/Safety	Does the project enable the County to fulfill a new or existing state of federal mandate? Does the project eliminate an immediate safety hazard for County citizens or employees?
Demonstrated Need/Timing	When does the project need to be completed? Is the project related to another priority project?
Impact on Operating & Maintenance Costs	Will the project save the County future operating costs? Will the project improve operating efficiency? Will maintenance cost be reduced if the project were undertaken? Will the project generate additional operating revenue or will it generate additional expense?
Impact on Quality of Life	Will the project improve the quality of life

	of the County's citizens?
Addresses a deficiency in provision of	Is the County unable to provide basic
public services	services if the project is not completed?
public services	
	Are current services in the project area
	inadequate? Does the project improve
	County services?
Linkage to Board of Commissioners'	Does the project help to meet the priorities
Vision Statement, other	established by the Vision Statement/goals
Long Range Plans, or Community	or other long-range plans? How will the
Support	project help further these priorities? Does
	the project have citizen or community
	support? Does the project service a special
	need of the community?
Funds/grants available from state,	Besides County general fund revenues,
federal, and other sources	what funding sources are available to fund
	this project? Can fees or revenues other
	than taxes be raised to cover this project's
	cost?
Extent of secondary benefits	Are there intangible benefits to completing
	the project? Are there benefits to the
	project that are not otherwise considered in
	the evaluation?
Comments	What comments do you have about the
	project that needs to be considered by the
	Board of Commissioners?

Revenue Sources & Debt Service

There are several funding sources that will be used in the CIP. The sources are dependent on the type of project and the financial impact on the taxpayers of the county. Revenues from the General Fund may be used to fund smaller pay as you go capital projects such as those that fall under \$300,000. The county may issue general obligation bonds for larger projects such as schools. These bonds are legally binding and are a pledge of the county's full faith, credit and taxing power. Other revenue sources including certificates of participation and installment purchase collateralize projects in exchange for financing funds. Particularly in the case of Camden County, projects may be financed through low interest federal loans from USDA Rural Development such as the completed Camden Intermediate School Project. Additionally several projects have been financed by the use of state and federal grants such as the wastewater treatment and collection system. There may also be situations involving the receipt of private contributions from developers or adjoining landowners that will become a part of a larger project the county is working on.

One of the most important factors of financing a major project is the county's ability to pay the debt service or the annual costs of the financing. There are some limited recurring revenues that are to be used for debt service purposes. Portions of the Article

40 and 42 sales taxes are restricted for the purpose of school-related debt service or school capital outlay. The county also receives funds from the state Public School Building Capital Fund (these funds are generated by the state corporate income taxes) that can be used for debt service, however the status of these funds is unsure due to the uncertainty of the NC Education Lottery proceeds and other economics.

Revenue Sources:

Restricted portions of Article 40 & 42 sales taxes

Annual contributions to the County Capital Reserve Fund per proposed policies Accumulated funds in the Capital Reserve Fund & State School Bond Reserve Fund

Funding Sources

Resources	Project Types	Advantages	Disadvantages
Pay As You Go	Assets with short	Saves interest and	Limits funding for
	useful lives,	other costs of issuance	capital
	Or where most of		Needs
	benefit is achieved		
	early	Preserves financial	
		flexibility	Creates an uneven flow
	Assets for which		of expenditures
	matching local funds		
· · · · · · · · · · · · · · · · · · ·	are required	Protects borrowing	
		capacity	
	Assets that are not		
	expensive to acquire		
	and relative to the		
	total Pay As You Go	Enhances credit	
	plan	quality	
	Projects can be phased		
	with reasonable		
	annual expenditures		
General Obligation	Assets with long useful	Permits governments	Adds financial and
Bonds	lives	to acquire assets as	administrative costs of
		needed	procuring capital assets
			T * *4 pq *3 *11*, 1
	Drainata that and	Comments and a self-up	Limits flexibility by
	Projects that are expensive to acquire	Smoothes out capital	committing revenues
	or that exceed the	expenditures	for life of the bond
	capacity of the Pay As		issue
	You Go plan		n
	Tou Go pian		Requires voter
Certificates of	Projects that are	Damita	approval
Participation	expensive to acquire	Permits governments	Interest cost may be
ı ai ucipauvii	or that exceed the	To acquire assets as	higher relative to
	,	needed	issuing debt
	capacity of the Pay As		
	You Go plan	N	
	Ligard Community Com	No voter approval	
	Used frequently for		
THE COLOR STREET STREET, MANAGEMENT AND ADDRESS OF THE STREET, STREET, STREET, STREET, STREET, STREET, STREET,	purchases of		

	equipment, buildings and real property		
Grants	Assets qualifying for grant assistance	Expands size of capital program with little or no cost to local taxpayers	Limited amount of unrestricted grants availability Added administrative or compliance costs
Private Contributions	Facilities adjacent to private properties	Lowers government capital and/or operating costs	Added staff time required to identify contributors and coordinate activities

Funding Method for County Capital Reserve Fund

The land transfer tax is placed in a capital reserve fund to fund the capital improvement plan and transfers from General Fund fund balance is in excess of targeted levels (Resolution No. 2007-0504).

Land Transfer tax is currently generating approximately \$100,000 per year. These funds will go towards funding projects such as a new county government administration building, a commercial park, and debt service. Currently .01 generates approximately \$100,000

School Capital Reserve Fund

The School Capital Reserve Fund will continue to be the primary vehicle with which the county uses to fund school capital projects. Currently it is funded by that portion of the Article 40 & 42 sales tax that is earmarked for school construction by the state. The county also receives funds from the State Public School Building Capital Fund. At the present time there is \$317,035 in this fund for the county's use. Additionally there is currently \$234,009 in the State Educational Lottery Fund for Camden County that can be used for school capital outlay or debt service that occurred after 2003 if these two sources are not frozen by the Governor.

Articles 40 & 42 Sales Tax will generate approximately \$300,000 annually that goes into the school capital reserve fund.

Adequate Public Facilities Ordinance

In March of 2007 the Camden County Board of Commissioners unanimously adopted the Adequate Public Facilities Ordinance as a new means of controlling and managing the growth of the County. Previously the county had a moratorium on subdivisions in place for three and a half years due to its inability to provide adequate facilities to accommodate the growth in the student population of the county's school system. While the new APFO is quite restrictive in controlling the county's growth, it is much less so than the previous moratorium. A key component of the APFO is the provision of

allowing the developers to provide to the county voluntary mitigation payments as a means of permitting residential development projects to proceed. Under the requirements of the ordinance developers may apply for and receive advancements of school capacity that will in turn accommodate new students generated by the development over the build out period of the project.

A copy of the Memorandum of Understanding between the County and the Board of Education which identifies the specifics is attached as a part of the CIP on page 21.

The APFO is a concurrency regulation with the goal of timing development to the provision of adequate infrastructure facilities. The ordinance recognizes the County's obligation to provide facilities to meet demand, and provides a mechanism for the private sector to expedite provision of infrastructure to be concurrent with proposed development projects. Without a long-term capital improvement plan there will be no infrastructure capacity goals, and thus no justification for mitigation of development impacts. This is reflected in the stated findings in the prelude to the APFO, and further emphasized in the Memorandum of Understanding with the Board of Education.

South Camden Water & Sewer District

The South Camden Water & Sewer District is an enterprise fund that provides water and sewer to residents of Camden County who live in the Courthouse and Shiloh Townships. Water service is available throughout the two townships and sewer service is available only in a smaller area that is along the US158/NC343 corridor. This is an enterprise fund that has been in operation since 1996.

A reverse osmosis water treatment plant was constructed and became operational in 2002 along the Pasquotank River near the central area of the county. This new facility was built with assistance of funding from the NC Rural Center. After operating in a deficit for several years initially, the water plant/system is now operating with a modest surplus. The largest in-county water customer is Blackwater USA which purchases approximately 500,000 gallons per month.

The next expansion of the water system will involve increasing the water production capacity of the R/O Plant to accommodate the growing needs of the entire county. The South Mills Township is served by a private system, the South Mills Water Association. Preliminary projections indicate that both the County and the Association water production capacity will be inadequate within the next 6-8 years. At the present the projected costs to expand the County water plant is approximately \$2.56 million. Both water systems have adopted connection fees that include payment of the actual cost of connection as well as a fee for future system capital expenditures. During FY06/07 the County acquired five additional well sites for future expansion. Additionally, the South Mills Water Association has completed an expansion project that includes a new 12 inch water main connecting the two systems and a new elevated storage tank facility. As an enterprise fund it is anticipated the South Camden Water & Sewer District will achieve a

much greater level of financial self-sufficiency in the next 5-6 years. This should lead to it having the capability to self-finance some of its expansion needs.

Camden County was able to secure grant funding from the Rural Center, Cleanwater Management Trust Fund and CDBG Urgent Needs Funds for the wastewater system. This system was greatly needed for all of our schools and hopefully to provide sewer for some commercial in the Core areas as well as failing septic systems. The system came on line in late December 2007.

County Fire Districts

There are two fire districts in the county, the South Mills Fire District and the Courthouse-Shiloh Fire District. Residents in both currently pay a total of .05 tax (.01 fire tax plus a .04 general fund contribution). These revenues fund the operation and capital needs of the fire departments. The county has contracts with both volunteer fire departments detailing how the fire commissions will oversee the operation of the fire departments which includes special approval of all expenditures of \$5,000 or more. The South Mills Fire Department is in the process of planning for the construction of a new fire station to be located on donated property on Keeter Barn Road near South Mills. The South Camden Fire Department has a fire station that is located on Sawyers Creek Road near the Courthouse and their second station is located in the Shiloh Community along NC343 South. With the additional revenue generated from the county-wide revaluation of property, it is expected both departments will have adequate funds to provide for their operational needs and debt service for capital needs for the next five years. South Camden Fire Department is also involved in the planning process for replacing the Shiloh station, having already purchased a site. Both Fire Departments are in the process of completing applications for Homeland Security/Fema Grants for Fire Station Construction.

Adoption of Unified County Government

In May of 2006 the voters of Camden County approved the adoption of Unified County Government. Effective July 1, 2006 the change was implemented granting Camden County both the powers of a county as well as those of municipal government (excluding the creation of a police department). Although this change in form of government has brought about no real visible change in appearance for the Camden County Government, the most important impact is that it restricts the creation of any other municipal governments within the county. Therefore, the county citizens will be assured of only one layer of local government and one layer of taxation. Ideally this form of government will provide for additional efficiencies by eliminating the potential for duplication of services. A major benefit of the change in form of government is that it allows the County to receive a quarterly allocation of the Utility Franchise Taxes which are typically only received by municipalities. The County receives approximately \$400,000 of this revenue annually. Of course, as the County continues to grow and develop additional commercial tax base this allocation will increase.

<u>Community Park Expansion</u> <u>APPROVED PROJECT</u> Completed February 2009

Project Description: Construction of park expansion project including track facility, soccer fields, ball fields, restrooms and walking trails

Project Definition and Justification

Define Problem: The County is in need of additional athletic and recreational facilities for the school system as well as for the community.

Recommended Solution: Plans are in place to build a new track facility, a soccer field, a walking trail, and restrooms/concessions.

Alternatives: Depending on the final project costs the plan may be adjusted to fit within the budget with the county contributing a maximum of \$300,000 less the amount of the LWCF Grant (\$95,633).

Stage of Project: The project is complete.

Relation to Other Projects: This project will be affiliated with the BCBS Fitness Grant received by the county as well as the existing Community Park facilities.

Description of Land Needs: All of the facility was built on existing county property and adjacent to the current Community Park.

Professional Design Work Detail: The work was done by Hyman & Robey.

Operating Impact: The operating impact will be minimal with the exception of additional maintenance and planning/scheduling of usage by the community.

Albemarle Regional Jail APPROVED ONGOING PROJECT

Project Description: Construction of a new jail to serve Camden, Pasquotank and Perquimans County

Project Definition and Justification

Define Problem: The current jail is overcrowded and deficient in meeting state and federal standards for housing inmates. With the present facility the counties are in jeopardy of incurring liability due to civil lawsuits.

Recommended Solution: Construct a new jail in the Pasquotank Commerce Park

Alternatives: Renovate and expand the current facility

Stage of Project: The project is in the construction process and scheduled for completion in October of 2009.

Relationship to Other Projects: N/A

Description of Land Needs: The land for the new facility will be provided and owned by Pasquotank County. Camden and Perquimans will not have to share in the cost of the land.

Professional Design Work Detail: The professional design work was originally provided by Brennan Associates of Charlotte, NC. Currently Stewart, Cooper, Newell is the project architectural firm.

Operating Impact: Camden County will be required to assume its share of the debt service on the new jail facility. It will be approximately \$153,000 annually minus any additional revenue for housing federal inmates. The annual operating cost is expected to increase only gradually as the staffing will increase.

During the interim construction period the county will be responsible for paying 13% of the costs for the RBC loan (\$98,000), and an interest payment on the Bank of America loan (\$75,000).

Due to the fact that the state may be shifting prisoners with 6 months sentences back to the counties, there may not be room to house as many federal prisoners as planned therefore that would reduce revenues which were budgeted to pay the debt service on the new jail. With the above in mind, maybe the old jail could be kept open and used to house federal prisoners, giving us additional revenues.

Green Commercial Park NEW PROJECT

Project Description: Development of a commercial park that would allow for recruitment of small business and light industry to the county

Project Definition and Justification

Define Problem: This project is needed by the county to facilitate the recruitment of commercial growth in that it will in turn grow the tax base and reduce the tax burden on residential property owners.

Recommended Solution: Use of approximately 100 acres of county owned property on Highway 17 North. Contract with a private developer to seek and provide the infrastructure necessary for commercial development. Create a non-profit to oversee the "Green Park" and appoint the directors.

Alternatives:

Stage of Project: Negotiations on going and a Public Hearing for "Incubator" Project was held on June 29, 2009.

Relation to Other Projects: This property must be located within close proximity to areas served by water and sewer so as to be feasibly connected.

Description of Land Needs: Approximately 150-180 acres

Professional Design Work Detail: Planning

Operating Impact: The County will utilize all possible state and federal resources to lessen the financial commitment. If the county purchases the property there will be an annual debt service payment.

<u>US 17 CORRIDOR INFRASTRUCTURE</u> <u>APPROVED PROJECT</u>

Project Description: Extension of the water and sewer lines up Highway 17 North to property owned by Camden County which will be developed into a "Green Commercial I Park".

Define Problem: Infrastructure is needed to support economic development and commercial growth.

Recommended Solution: Use funding from grant sources to assist with water and wastewater.

Alternatives: Use excess funds for US 158 extensions.

Stage of the Project: The Commissioners at their June 15, 2009 meeting approved and entered into a contract with McGill Associates of Hickory, NC for Professional Services required by the grant in the amount of \$135,700.

Relation to Other Projects: This project is required for the "Green Commercial Park" to be a success.

Description of Land Needs: These water and sewer lines will run on the DOT right-of-ways.

Professional Design Work Detail: The county has contracted with McGill Associates for the design of the water and sewer improvements.

Operating Impact: The intent of this project would be to incur no debt, but should there be any, revenues from the "Green Commercial Park" would cover them.

Administration Building

RECOMMENDED NEW PROJECT

Project Description: Construction of a new administration office building for the county government

Project Definition and Justification

Define Problem: The county government is in need of additional office space, work areas, conference rooms, restrooms, map rooms, staff break areas and customer service areas to adequately serve the public.

Recommended Solution: The construction of an administrative wing on the south side of the existing historic courthouse is recommended along with acquiring additional property across the road to be used for parking and future expansion.

Alternatives: This need can be accommodated either by constructing an Administrative Building across the road from the current county complex or by constructing a new wing on the south side of the historic courthouse similar to the wing on the north side. Both alternatives would house Tax Administration, the Planning & Community Development Department, the Finance Office, Manager's Office, Board of Elections, Cooperative Extension and the Public Library.

Stage of Project: Purchased 7.69 acres across the road from the Courthouse Complex

Relation to Other Projects: N/A

Professional Design Work Detail: A complete facilities study is needed.

Operating Impact: The operating costs may be higher than the current facility although the existing building is quite energy inefficient.

Expansion of R/O Water Treatment Plant FUTURE PROJECT

Project Description: Expansion of the county's Reverse Osmosis Water Treatment Plant

Project Definition and Justification

Define Problem: The current production capacity of the water plant may not be sufficient to cover the water needs of the South Camden Water & Sewer District System within the next 5-7 years. Also, if one train were to break down, we would be able to continue generate water without having to purchase water from Elizabeth City.

Recommended Solution: Efforts are underway to secure funding to double the capacity of the water plant. At the present time the estimated costs of this expansion is approximately \$2,567,000.

Alternatives: The only alternative at this point would be to purchase water from a system in an adjoining county which would be less desirable than increasing the plant's capacity.

Stage of Project: This project is still in the preliminary stages at this point. However, the plant discharge permit is adequate to allow for the additional discharge generated with the plant capacity expanded. We have submitted an Application for Approval of Engineering Plans and Specifications For Water Supply Systems. This application has been approved. We have submitted an application for Stimulus Funding.

Relation to Other Projects: Having sufficient water supply will greatly impact on how the county is able to grow and develop commercially in the future. Therefore, it is essential to complete this project for the county tax base to grow and for the county to prosper.

Description of Land Needs: There will be no need to purchase any additional property for this project.

Professional Design Work Detail: McGill Associates have been contracted for the professional engineering services.

Operating Impact: The intent should be to incur as little debt for this project as possible. The debt service will be paid by the Water Enterprise Fund and the Water/Sewer Upgrade Fund.

New Camden County High School FUTURE PROJECT

Project Description: Construction of a new High School for Camden County

Project Definition and Justification

Define Problem: This facility would benecessary to address the projected growth

rate of 72% in the county school system over the next ten years.

Recommended Solution: Construct a new high school that would accommodate

grades 9-12 in the central part of the county.

Alternatives: Expand the current high school by adding additional classrooms

and a new media center possibly relocating the athletic facilities to another

location.

Stage of Project: Due to the fact that the school enrollment has dropped the past two

years and there has not been any economic growth this past year, the planning stage of

this project is on hold.

Relation to Other Projects: This project is a portion a larger plan to expand the

academic facilities for the entire school system in Camden County.

Description of Land Needs: The County is the owner of property on NC 343 North,

near the School Administration offices which could be used for this purpose or any other

purpose the county should see fit.

Professional Design Work Detail: Would have to be done

Operating Impact: TBD

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Sewer System Expansion to Belcross Area

FUTURE PROJECT

Project Description: Extension of sewer system from medical park area to the Belcross

Community

Project Definition & Justification

Define Problem: This is an area of future commercial development for the

county and sewer is needed.

Recommended Solution: Fund an extension of the lines through the use of

grants and developer payments.

Alternative: Commercial development would be adversely affected

without this extension.

Stage of Project: Planning

Relation to Other Projects: This project will assist with the added flow in the sewer

system and thereby grow the customer base.

Description of Land Needs: A small parcel will be necessary for a proposed lift station

and all lines will be placed in the DOT right of way.

Professional Design Work Detail: To be completed

Operating Impact: minimal

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These resolutions adopted by the Board of Commissioners on June 4, 2007, clarified a strict policy governing the County's financial management, and the creation of a county Capital Reserve Fund.

Resolution No. 2007-05-04

A Resolution of the Camden County Board of Commissioners Regarding Setting Financial Policies

Whereas, stability in fiscal affairs is a desirable objective, but a difficult goal for counties to attain because many factors some of which are the relationship of the various units of government, mandates, the changing economies and the limited authority of local government; and

Whereas, the Board of Commissioners is of the opinion that the statement of minimum standards of fiscal policy would help present and future boards and staff to adapt to the changes that occur and help them to attain a reasonable measure of fiscal stability;

Now, Therefore Be It Resolved, that the Camden County Board of Commissioners does hereby adopt the following financial policies:

Debt -

Debt service will not exceed 15% of general fund expenditures. In any year where debt service is less than or equal to 14% of general fund expenditures at least 1% of the operating budget may be transferred to capital reserve.

The county will strive to pay outstanding principle debt within 15-20 years.

The county will strive to maintain its debt at no greater level than 2% of the assessed valuation of taxable property in the county.

Fees & User Charges -

As part of the annual budget process the County shall review the fees and user charges. All changes to the schedule of fees must be approved by the Board of Commissioners.

The County should charge fees if allowable, when a specific group of beneficiaries can be identified, when it is feasible to charge the beneficiaries, and when there is no reason to subsidize the service wholly or in part. Fee levels should be set to recover the full costs of the services provided, unless it is deemed necessary to partially subsidize the services.

Factors to consider in deciding whether a subsidy is appropriate include the burden on property tax payers, the degree to which the service benefits a particular segment of the population, whether beneficiaries can pay the fee, and whether the service provides a broader benefit to the community.

Fund Balance -

The county will strive to maintain an available fund balance equal to 25% of the General Fund budget at the end of each fiscal year which is substantially higher than the minimum recommended by the Local Government Commission.

General Fund balances in excess of targeted levels may be transferred to the County's capital improvement plan.

Competitive Employment -

The county will strive to maintain competitive pay rates by making annual cost of living adjustments when economically feasible for the county based on the consumer price index.

Tax Rate -

In an effort to stabilize the county's tax rate, the Board of Commissioners will adopt a tax rate that considers the succeeding four years anticipated expenditures and will strive not to change the tax rate prior to the next revaluation.

The Board of Commissioners will seek to limit the growth of the annual operating budget to an amount that can be accommodated by growth in the tax base as well as other state and federal revenues, without a tax increase wherever possible.

The County will strive to annually review and develop revenue projections, expenditures, and the fund balance for the next five years.

Adopted this Hay of June, 2007.

Jeffrey Jennings, Chairman

Attest:

Ava Gurganus, Clerk to the Board

Resolution No. 2007-05-03

A Resolution of the Camden County Board of Commissioners Adopting the Camden County Capital Improvement Plan for Fiscal Years 2007/2008 thru 2011/2012 and Creating a County Capital Reserve Fund

Whereas, Camden County is seeking to adhere to a high standard of professional financial management to ensure the provision of adequate public facilities and services for its citizens; and

Whereas, the Board of Commissioners are striving to enhance opportunities for all the citizens of the county and therefore are mandating that this Capital Improvement Program become an annual portion of the county's budgetary and financial management process; and

Whereas, the Board of Commissioners is also adopting financial policies to guide major decisions related to capital financing, debt capacity, and capital reserve appropriation; and

Whereas, the projects included in the CIP will improve the quality of life for all the citizens of Camden County; and

Whereas, also as a part of this resolution the Board of Commissioners is directing the creation of a County Capital Project Reserve Fund to be used as a funding source for County non-school related capital projects; and

Now Therefore Be It Resolved, that the Camden County Board of Commissioners does hereby adopt the attached Capital Improvements Program schedule for fiscal years 2007/2008 thru 2011/2012; and

Be It Further Resolved, that the Board of Commissioners directs County staff to use the adopted document as a guide for proceeding with the implementation of projects detailed in fiscal year 2007/2008;

Adopted this 18 day of April, 2007.	
	Japan B.
	Jeffrey Jennings, Chairman
Attest:	

Ava Gurganus, Clerk to the Board

MEMORANDUM OF UNDERSTANDING

CAMDEN COUNTY ADEQUATE PUBLIC FACILITY ORDINANCE (APFO)

This Memorandum of Understanding is entered into this _____ day of March, 2007, by and between Camden County ("County") and the Camden County Board of Education ("School District").

WHEREAS, Camden County has experienced significant, rapid growth in population over the past 15 years, primarily attributable to "in-migration" of residents from outside of the County; and

WHEREAS, this historical growth and anticipated growth into the future create demand for additional school facilities to accommodate school-age children who move to the County; and

WHEREAS, the responsibility for planning for and constructing new school facilities lies with the School District, with funding provided by the County; and

WHEREAS, the County and the School District have recognized the need to work cooperatively to ensure that new growth within each school attendance district occurs at a pace that allows the County and the School District to provide adequate school facilities; and

WHEREAS, the County has adopted and the School District has endorsed the Adequate Public Facility Ordinance (APFO), which requires a Capital Improvements Plan (CIP), a Level of Service Standard and an Advancement of Capacity Formula that require frequent evaluation to ensure appropriateness and accuracy;

NOW, THEREFORE, the parties to this Memorandum hereby agree as follows:

- Section 1. The following staff from the School District and the County are hereby appointed as the APFO Coordinating Committee:
 - A) The Superintendent of the School District; Chairman/designee of Board of Education
 - B) The Director for Auxiliary Services for the School District; and
 - C) The Director for Business and Finance for the School District; and
 - D) The County Manager; and Chairman/designee of the Board of Commissioners

- E) The County Finance Officer; and
- F) The County Planning Director.
- Section 2. The APFO Coordinating Committee shall meet on a quarterly basis, beginning with the second quarter of State Fiscal Year 2007, to discuss issues associated with the APFO.
 - (A). The County Planning Director shall provide the APFO Coordinating Committee with an overview of issues related to the APFO at each quarterly meeting.
 - (B). Within ten (10) business days of each quarterly APFO Coordinating Committee meeting, the County Planning Director shall produce a summary status report (SSR) of APFO Coordinating Committee proceedings (e.g.: minutes) and an overview of APFO-related issues from the preceding quarter (e.g.: Certificate of Adequacy Permits issued, any funds collected from Advancement of Capacity payments, etc.). The SSR will be furnished to the Camden County School Board and the Camden County Board of County Commissioners.
- Section 3. The Camden County Board of Commissioners and the Camden County School Board shall meet in joint session on a semi-annual basis to review the SSR and other issues related to the APFO, and to provide input and guidance to the APFO Coordinating Committee.
- Section 4. Beginning in School Year 2008, the School District shall submit the Month 3 Report Summary of the Principal's Monthly Report to the County within five (5) business days of its publication. As specified in the APFO, the Total Membership data provided by each will be used to update the current committed capacity of each school for the purpose of evaluating available capacity and issuing Certificates of Adequate Public School Facilities (CAPS).
- Section 5. By the end of the 2nd Quarter of each Fiscal Year, beginning in Fiscal Year 2007, the School District shall provide the County with the following items:
 - (A). Selection of Projects Identified in the Camden County Schools Long Range Plan North Carolina Public School Facility Needs Survey. For each project identified in the Camden County Schools Long Range Plan North Carolina Facility Needs Survey, the School District shall provide the County with the following information:
 - (i). The School District's analysis of the following:

- (a) Whether the proposed project adds new, unduplicated capacity and
- (b) The amount, if any, of new, unduplicated capacity is added by the proposed project and
- (c) A statement of which schools are anticipated to be benefited by each proposed project that adds new, unduplicated capacity.
- (ii). A description, cost estimate and capacity added for any new, proposed capital facility project(s) that add new, unduplicated capacity and that are not listed in the *Camden County Schools Long Range Plan North Carolina Public School Facility Needs Survey* as of ______ or the then current version of said study; and
- (iii). Updated cost estimates for all proposed capital facility projects that add new, unduplicated capacity and that are listed in the Camden County Schools Long Range Plan North Carolina Public School Facility Needs Survey as of ______ or the then current version of said study; and
- (iv). Assignment of each project listed pursuant to Section 5(A)(ii) and 5(A)(iii) above to the State Fiscal Year (i.e.: year ending June 30) in which the project should be completed to meet projected facility demands; and
- (B) For each project listed pursuant to Section 5(A) (iv) above, projects should be prioritized within each fiscal year (e.g.: all projects projected to be needed in FY 2010 should be prioritized against one another).

Section 6.

By the end of the 2nd Quarter of each Fiscal Year, beginning in Fiscal Year 2008, the APFO Coordinating Committee shall outline at least three (3) alternative scenarios for implementing the Camden County Schools Long Range Plan (LRP) – North Carolina Public School Facility Needs Survey, including LRP authorized by the School District as described in Section 5 of this Memorandum. Each alternative scenario will identify the following information projected estimated for 10 years:

(A) Anticipated Fiscal Year in which each applicable project in the LRP is to be funded; and

- (B) Anticipated Fiscal Year in which each applicable project in the LRP is to be completed and ready for occupancy; and
- (C) Anticipated enrollment at each school facility; and
- (D) Any modular/other non-permanent facilities to be used meet facility needs prior to funding of permanent replacement facilities; and
- (E) Anticipated costs of all projects; and
- (F) Any other assumptions associated with each alternative, including assumptions regarding possible redistricting.

Section 7.

By the end of the 2nd Quarter of each Fiscal Year, beginning in Fiscal Year 2008, the County shall produce a statement of preliminary capital funding options (PCFO) to fund projects identified by the School District as specified in Section 5 of this Memorandum, for each alternative selected by the APFO Coordinating Committee in Section 6 of the Memorandum. Such a statement should include the following information, projected/estimated for 10 years:

- (A) Existing Annual Debt Service Obligations; and
- (B) Debt Capacity; and
- (C) Historic and Projected Growth Trends; and
- (D) Assumptions regarding Capital Projects (e.g.: alternative scenarios described in Section 6 of this Memorandum) and
- (E) Financing Assumptions; and
- (F) Revenue Assumptions; and
- (G) Estimated Preliminary Tax Impact of each Alternative Scenario; and
- (H) Debt per Capita/per alternative scenario; and
- (I) Debt to Total Assessed Value/per alternative scenario; and
- (J) Debt Service to Expenditures/per alternative scenario; and

(K) Debt to Income/per alternative scenario.

Section 8.

Within 45 days after the end of the 2nd Quarter of each Fiscal Year beginning in Fiscal Year 2007, the County Board of Commissioners and the Board of Education shall endorse an alternative PCFO, as described in Section 7 above. The endorsed PCFO shall be used by the County to develop a Draft Capital Improvements Plan (CIP).

Section 9.

- (A) By the end of the 2nd Quarter of each Fiscal Year beginning in Fiscal Year 2008, the County shall produce a Draft Capital Improvements Plan (CIP) that meets the following criteria:
 - (i) Provides the estimated costs, source of revenue and anticipated funding sources for all selected capital improvements projects over a ten (10) year period; and
 - (ii) Provides all assumptions inherent in the cost, revenue and funding source estimates, including all information contained in the PCFO as described in Section 6 and 7 of this Memorandum above:
 - (iii) The CIP must be presented to the public at a public hearing on or before the date of adoption;
 - (iv) The CIP must be updated each fiscal year and adopted by the Board of County Commissioners by June 30th.
- (B) If the CIP is not adopted by June 30th, enforcement of the APFO is suspended until such time as a CIP is adopted. If the County and School District do not agree upon and adopt the CIP, the APFO Coordinating Committee shall adopt a CIP by July 15. If the APFO Coordinating Committee is unable to agree upon the CIP, then the matter shall be referred to binding arbitration by request of either party by September 1, of that year, and such process shall be completed by September 1 of that year.

Section 10

(A) By the end of each Fiscal Year, beginning with Fiscal Year 2007, the School District shall provide recommendations to

the County regarding the data to be used in establishing the following criteria used in implementation/enforcement of the APFO:

- (i) Level of service standard; and
- (ii) Capacity of each school; and
- (iii) Calculation of membership; and
- (iv) Calculation of committed capacity; and
- (v) Building costs per square foot; and
- (vi) Square footage required per student; and
- (B) The County will carefully review and consider all data provided by the School District listed in Section 10 (i through vi) above and will consider incorporation of provided data into Attachment A (Camden County Adequate Public Facilities Ordinance Level of Services Standard and Advancement of Capacity Formula) of the APFO.
- (C) All data and analysis included in Attachment A of the APFO (Camden County Adequate Public Facilities Ordinance Level of Services Standard and Advancement of Capacity Formula) will be updated by the end of each fiscal year by the County Planning Department based on best available data.
- (D) Any changes to the data and analysis included in Attachment A of the APFO (Camden County Adequate Public Facilities Ordinance Level of Services Standard and Advancement of Capacity Formula) must be approved by the Camden County Board of Commissioners.
- Section 11. The School District shall develop a process to approve or disapprove of offers of Advancement of Capacity ("AOC") made pursuant to the APFO which consist of or include proposed dedication of land for purposes of school facility construction or proposed construction of school facilities.
- Section 12. The County will not approve any AOC offered pursuant to Section 7C of the APFO unless the County finds that such a contribution is

in keeping with the LRP and that such contribution is in the public interest and will otherwise accomplish the goals of the APFO.

Section 13.

Funds, donations or other advanced capacity items ("AOC items") shall be held by the County in a separate fund and shall be accounted for separately. AOC items shall be used only for school facility capital improvements which actually expand capacity of the schools beyond capacity existing at the time the AOC items were received by the County. Such items may go towards debt payment, land acquisition, or direct capital funding of capital improvements. AOC items will not be used to supplant the County's local allocation to the school system or to pay for current funded school projects.

Section 14.

The parties to this Memorandum hereby acknowledge that this Memorandum is not intended to and does not create legally binding obligations on any of the parties to act in accordance with its provisions. Rather, it constitutes a statement of good faith and intent of the parties to cooperate in a manner designed to meet the mutual objectives of all parties to achieve adequate school facilities for the County's children.

Adopted this nineteenth day of February, 2007, becoming effective April 2, 2007.

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CAMDEN COUNTY BOARD OF EDUCATION

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		Camden County CIP FY2010-2014 Operating Budget Effects	inty CIP 114 jet Effects				
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Additional Revenue	Needed	\$241,504	\$256,000	\$265,000	\$230,000	\$210,000	
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COUNTY OF CAMDEN

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Towners Commiss Employee	11.00	(Ser a page 1. Dembury	10/15/01	169 Bunker Ulli Dand Co. at ann.	•
Tommie & Barrier Berrier Berri	11.00	Chart of the County Sparce	11/15/01	120 Bunker Hill Done o at soil	150-834
Strift William Cartina Griffin & Catherine Catherine & Cat	7 1 Lot (210 x 100)	Transfer of the same	10/15/01	106 Griffin Lane	152-08
## South Miles Bloodfield (For Street) Julie T. Seunders Bloodfield (For Street) Julie T. Seunders Bloodfield (For Street) Julie T. Seunders Bloodfield Rd, South Miles Fritcherd Tabernacie 2304 11/17/98 212 Carral Drive, South Miles Mon Capital 11/17/98 212 Carral Drive, South Miles RO Plant Frevor & Linds Gurganus Franch & Linds Gurganus 7/2000 SR 1138, Chantilly Rd, Camden 7/2000 Across from SR 1138, Chantilly Rd, Camden	1.83 (136 × 311)		5/10/02	1347 North MC 343 C. A. A	98-051
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Winning E Pamala T. Griffin Winning Fower Winning Winn	1 Lot (42 x 607)	Table Party T	09/29/96	113 Bloodfald Dat Goods asses	
Whether Foster RO Plant Trevor & Linds Gurganus Paulins & John Berard Cerolyn & Raymond McDaniel 7/2000 Off SR 1138, Chantilly Rd, Camden	1 Lat (80' x 200)	James & Pareda T. Coles.	11/17/98	212 Canal Drive, South Bills	125-830
RO Plant Trevor & Linda Gurganus Trevor & Linda Gurganus Trevor & Linda Gurganus Trevor & Linda Gurganus T/2000 SR 1138, Chantilly Rd, Camden 3/2/01 End of SR 1138, Chantilly Rd, Camden T/2000 Across from SR 1138, Chantilly Rd, Camden T/2000 Off SR 1138, 125A Chantilly Rd, Camden	10 x 428	Winted Foster	T8/ZZ/87	212 Canal Drive, South Miles	Non Capital 126-668
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7/2000 Off SR 1134, 128A Chantility Rd, Camden	THE MENT	Carolyn & Raymond McDanies	0002//	Across from SR 1138. Charatily Rd Camples	142-001
			1/2000	Off SR 1138, 125A Chandily Rd. Camden	137-830

	Well Sites		The second of th	Me minute of Column
9019 1,22 Acres 9020 1 Lot (200' x 210') 9017 1 Acre 9018 1 Acre	Franklin/Mary Williams Bartlett/Berry Property Cartlon/Louise Harris Elwood Armstrong Cartlon/Louise Harris	4/26/07 06/19/07 02/23/07 02/23/07 01/15/08	Country Club Rd, Camden Off South 343, Camden Off Seymour Dr, Camden Country Club Rd, Camden Off Upton Rd, Camden	247-701 252-843 244-796 244-799 258-821
9038 1.11 Acres	Burnt Mills Water Tower Thomas W. Sawyer II	12/18/00	Off NC 343 North 678 N 343	140-656
9039 .86 of an Acre 34.05 Acres	South Camden Water Tower Hubert & Margaret McPherson	11/16/93	11/16/93 South NC 343	103-286
9013 273.42 Acres 9035 3 Acres	Stanley Yeskolski Jr. Holly L. Brothers, Banff F. Luther	02/13/03	156 McPherson Rd, South Mills State Rd 1226, South Mills	169-108-110
R/W R/W R/W (151' x 15') R/W	Easements Lane to Burnt Mills Water Tower Utility & Drainage Easement Access & Utility Easement (Shrine Club) Access & Utility Easement (Ranier Drainage)		678 N 343 678 N 343 End of SR 1138	140-662 140-657 142-184
9003 3 acres 9025 3 acres	Courthouse-Shiloh Fire District Commission Thomas M. Nobitt Buckley Propery	11/20/00	114 Sawyer's Creek Rd, Camden South Hwy 343, Shiloh	262-842
	Prepared By: Canum C Massful Date	J.K.		